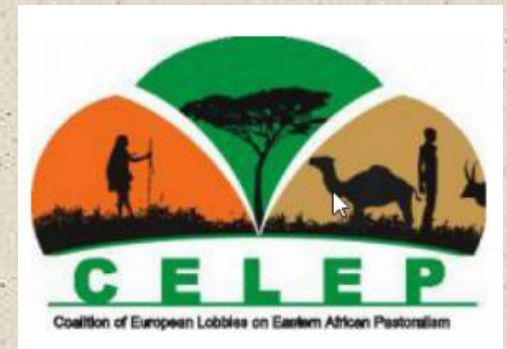




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PASTORALIST FORUM ETHIOPIA



Pastoralism in the Reforming Ethiopia: *policy, assumptions and prospects*

9th CELEP Annual Meeting

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Tezera Getahun, ED, Senior pastoral expert

tezerag@yahoo.co.uk

Purpose of the presentation

- Inform participants broader context and significance of pastoralism and the paradox in reforming Ethiopia;
- Attract attention of partners to invest more in developing lowlands in Ethiopia



Sultan Hadji Hassen Mohammed Gebaba, Ethiopia Somali Elder, giving statement during Ethiopian Pastoralist Day. 11th EPD, Semera. Photo by PFE

Content

- **Introduction**
- **Pastoral potential vs poverty paradox**
- **Current policy and institutions**
- **Assumptions and prospects**
- **Recommendation/take a ways**

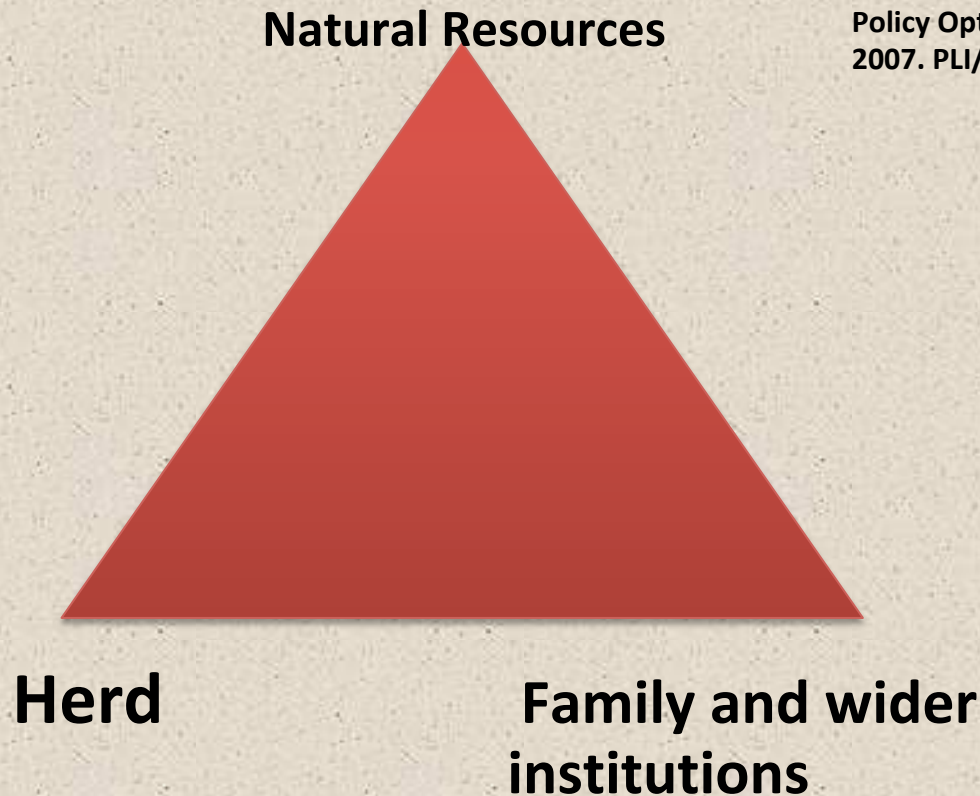


Stresemann's Bush Crow in Yabello District (Photo
Credit: <http://flickrhivemind.net/Tags/borena/Recent>)

1. Introduction

System = a unified whole of regularly interacting and interdependent components or units.

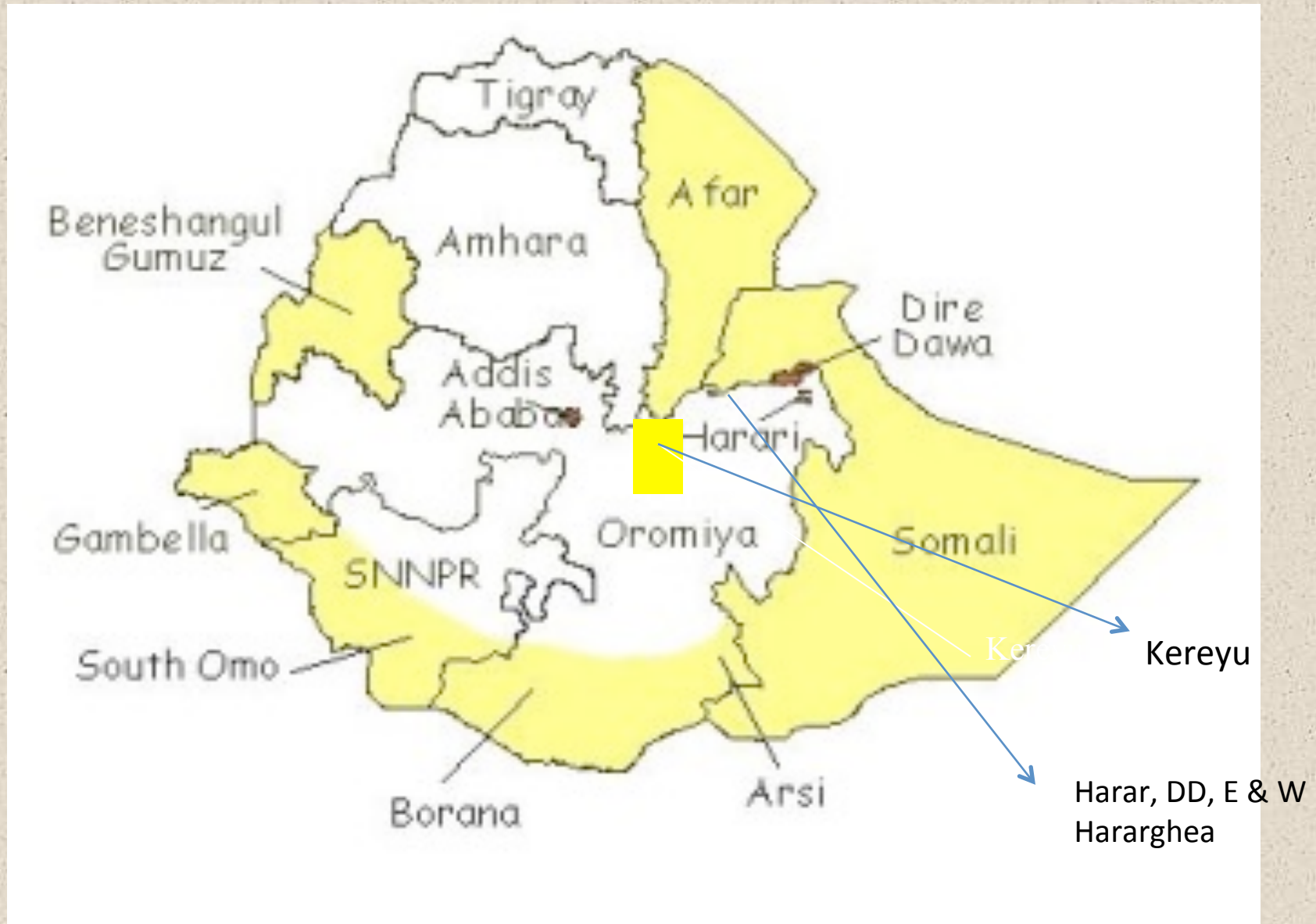
Source: Dynamics of Pastoral Systems and Policy Options in Ethiopia. Trainer's Manual. 2007. PLI/Tufts University. USAID



Key message

Pastoralism is a SYSTEM made up of three distinct components that interact with each other to drive and sustain the system

Draft Sketch of PASTORAL MAP OF ETHIOPIA (unofficial!!)



2. Potential vs. poverty paradox

- Livelihood system and a way of life for a total of 14.3m people (NDRMC 2018)
- Residing in 183 Woredas (appx. 23% of total woredas) in five Regional States, which encompasses about 60% of nation's total landmass.
- 42% total TLU of the country's livestock resources
- TEV of 10% of the GDP (Rodriguez 2008). Some argue it is 16%!
- 20% of draft animals in the highlands are obtained from the pastoral lowlands (Interconnectedness)



Total Economic Value of Pastoralism = (Source: WISP 2008)

**15B Birr/Year equals 16% of
GDP in 2005-6**

**Direct values – milk, meat,
hides/skins, sales, exports –
11 billion Birr/Y**

**Indirect values:- traction/ manure,
tourism, incense/gums –
4.1 billion**

**Meat – 150,000 MT/year, 29%
national production**

**Milk – 1.1 billion liters/year, 41% of
national production**

Recent IGAD study (2011)

**TEV livestock in Ethiopia in 2008-9 estimated at
113 billion Birr**

**Unofficial cross-border trade
US\$138 million/year**

2. Potential vs. poverty paradox...

- Protecting and developing environment and natural resources for centuries
- Custodian of cultural heritages and genetic resources (FAO, 2010 Guardians of biodiversity).
- Endowed with *home-grown governance* (Gada System in Oromo & Clan Systems in Afar and Somali, various institutions in SNNP)



40th Gumi Gayo of the Borana Gada system (Aug-sep 2012) (Photo credit: Ms. Darartu C. 2012)

2. Potential vs. poverty paradox...

- Resilience mapping (USAID 2017) indicated there was USD 4.4B donors support to build resilience.
- PSNP investment over five years is US\$3.3 billion (Tigray, Amhara, Afar, Oromia, SNNP, Harari, Dire Dawa, Somali)
- The above doesn't include the government budget!

Socio-economic situation of pastoralist Consumption poverty index (MOFEC, 2017)

Region	1996	2000	2005	2011	2016	% change (2016/ 1996)
	%	%	%	%	%	
Tigray	50.6	61.4	48.5	31.8	27.0	-46.6
Afar	33.1	56	36.6	36.1	23.6	-28.7
Amhara	54.3	41.8	40.1	30.5	26.1	-51.9
Oromia	34.0	39.9	37.0	28.7	23.9	-29.7
E t h i o p i a n Somalimali	30.9	37.9	41.9	32.8	22.4	-27.5
Beneshangul_ Gumuz	46.8	54.0	44.5	28.9	26.5	-43.4
SNNP	55.9	50.9	38.2	29.6	20.7	-63.0
Gamberlla	34.2	50.5	na	32.0	23.0	-32.7
Harari	22.5	25.8	27.0	11.1	7.1	-68.4
S p e c i a l C i t y Administrations						
Addis Ababa	30.2	36.1	32.5	28.1	16.8	-44.4
Dire Dawa	29.4	33.1	35.1	28.3	15.4	-47.6
TOTAL	45.5	44.2	38.7	29.6	23.5	-48.4

The national poverty line estimate for Ethiopia based on a 2010/11 CSA household survey is EB 3,781 per adult equivalent/year (about ET Birr 20 per capita/day or US\$ 1.0 per day).

Multi-Dimensional Poverty Index, Trends (Oxford Poverty and Human Development Initiative 2017)

	2005	2011	2016	2017	% change (2011-2017)
Tigray	84.2	69.9	56.5	57.1	-47%
Afar	91.4	81	78.7	77.6	-18%
Amhara	89.7	76.3	67.1	65.7	-37%
Oromia	85.8	76.7	70.8	59.8	-43%
Ethio-Somali	94.2	84.8	80.1	74.6	-26%
BG	88.7	76.7	64.5	62.3	-42%
SNNPR	87.2	77.5	62.2	54.2	-61%
Gambella	77.8	62.1	42	54.3	-43%
Harari	49.5	42.1	39.4	28.2	-76%
Addis Ababa	10.9	12.6	5.4	2.5	-336%
Dire Dawa	51.7	42.8	39.2	35	-48%
National	85	73.9	64.8	58.1	-46%

Number of Drought affected population needed assistance in 2016 and 2017 (NDRMC 2018)

Region	Baseline Population (millions CSA 2016)	Drought Affected Population (millions '16, '17)	Percentage of affected population ('16,'17)
Afar	1.70	0.41 (0.41)	25 (25)
Amhara	20.70	2.20 (0.65)	11 (03)
B e n i s h a g u l Gumuz	1.00	0.079 (0.021)	8 (2)
Gambela	0.40	0.039 (0.034)	9 (9)
Harari & Dire Dawa	0.23	(0.014)	(6)
Oromia	34.5	3.70 (2.05)	11 (6)
SNNP	18.7	0.67 (0.52)	4 (3)
Ethio-Somali	5.5	1.50 (1.70)	27(31)
Tigray	5.1	1.20 (0.31)	24 (06)

3. Pastoral Policy and institution

❑ FDRE Pastoralist Policy and Strategy by Ministry of Peace (final draft)

- **Driven by pastoralist and partners (Ethiopian Pastoralist Day) and slow change on the life of pastoralist despite huge investment!**
- **Bring together fragmented policies and strategies**
- **Evidence based and broader stakeholder consultations**
- **Regional and continental policy frameworks considered**
- **New, comprehensive and pro-pastoralist policy is needed**
- **Then, the GoE come up with the new policy!!**

3. Policy and institution...

- **Vision**

Creating pastoralist that is resilient to manmade and natural disasters that has an improved and sustainable livelihood, environment, and institutions where democracy and good governance are ensured and peaceful and accommodating development is realized

- **General objective**

Realizing sustainably improved livelihood of pastoralists through integrated development that is centered on the animal resources, material and spiritual, and other reliable endowments of the pastoral people.

3. Policy and institution...

- **Basic Pillars of the Pastoral Development Policy**
 - Improving the livelihood standard and income of mobile pastoralists through increasing animal production and productivity
 - Conduct voluntary villagization programs to improve the income sources and living standards of pastoral communities

3. Policy and institution...

Institution

The leading Government organ on pastoralist issues at Federal level is the Ministry of Peace (Former MoFPDA)

According to Proclamation #1079/2018:

- 1. Coordinate all pastoralist developments in the country, harmonize and monitor**
- 2. All mandates of MoFPDA is given to MoP**

Regions

- 1. SNNP: Pastoralist Development Commission**
- 2. Oromia: Pastoralist Development Coordination office**
- 3. Somali and Afar: Under BoA, Environment, Crop Livestock in Mix**

4. Prospect and assumption

Broader Prospect to invest on/develop pastoralism:

- Political significance (Ethiopian constitution, AU PFP, IGAD region perspective), reform underway in the country and the new pastoralist policy and strategy
- Economic significance (high demand for meat and milk) i.e lack of feasible utilization of vast rangeland, except pastoralism
- Growing new programs (WB and IFAD new program USD500m, EU, USAID etc)
- Communal land certification (more protection)
- Understanding lowland and highland interconnection and mutual support
- **Progress in Ethiopian Pastoralist Day (EPD), emergence of pastoral platforms (CAT, PasMAP). New NGO/CSO law...**

“Transforming the pastoralists to farmers is not our government policy or position. The government policy in relation to pastoralist is transforming the traditional livestock production system in to modern and improved production system!!”

Pastoralism is a way of life and it is not a backward system!!

Prime Minister of the FDRE, H.E. Hailemariam Desalegn in his statement at the 16th EPD Celebration.



“Marking Pastoralist Day has been playing a significant role in creating a forum for discussion and consultation among stakeholders, thereby addressing challenges facing our pastoralists.” Prime Minister of the FDRE, H.E. Hailemariam Desalegn in his statement at the 15th EPD Celebration.

5. Prospect and assumption...

Core Advisory Team (CAT): advises the MoP to achieve its mandates

- MoFPDA- Research, Indoctrinations & Resource Mobilization D/GChairperson
- MoFPDA Pastoral Development D/G...D/Chairperson
- PFE...Secretariat
- USAID, World Bank, EU, IGAD, UNDP and Tufts University are members



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Ministry of Federal and Pastoral Development Affairs



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PASTORALIST FORUM ETHIOPIA



**50
YEARS**

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Tufts
UNIVERSITY

Friedman School of
Nutrition Science and Policy

6. Key Challenges

- **In adequate appreciation and valuing pastoralism.** Pastoralism deserves credit as a sophisticated and ecologically valuable food production and land use strategy – the only means of **producing** food without replacing the natural vegetation!
- **Inadequate clarity of many pastoral actors on pastoralism, pastoral development issues and low level of integration in action** (does drought instigates famine?!)
- **Lack of clear and longterm pastoral development strategy/ Roadmap at regional and federal level collating with regional policy frameworks (AU PFP) and instruments (IGAD instruments) and SDGs etc!**
- **Fear of emerging megaprojects, factories and technologies *disrupting pastorals system* by taking large productive grazing land and *diluting pastoral population and cultural setting***

7. Recommendation (TAKE AWAY)!!

- **Shifting the dominant paradigm:** focusing less on the *Limitations* of pastoralism (degradation, conflict, population pressure etc) but more on the *Potentials* of pastoralism and pastoralist (livestock, social capital, land etc)!!
- Pastoralism is not a problem to be solved, but it is a way of life and livelihood system to be supported and developed!!
- Getting more coordinated, harmonized and aligned and enter into full action for the betterment of life and livelihood of pastoralist
- Develop longterm Roadmap (25-30years) for the development of pastoralism and building resilience
- Support and strengthening Core Advisory Team (CAT)/PasMAP, CSOs and NGOs and private sectors
- Recognize and support the Ethiopian Pastoralist Day to move to the regional (IGAD region) level

A Blind person asked St. Anthony, "Can there be anything worse than losing eye sight? , He replied: "Yes, losing your vision" .

